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## INTERNATIONAL ELECTION OBSERVATION MISSION

### Bosnia and Herzegovina – General Elections, 1 October 2006

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#### STATEMENT OF PRELIMINARY FINDINGS AND CONCLUSIONS

**Sarajevo, 2 October 2006** – The International Election Observation Mission (IEOM) for the general election in Bosnia and Herzegovina (BiH) is a joint undertaking of the OSCE, comprising the OSCE Office for Democratic Institutions and Human Rights (OSCE/ODIHR) and the OSCE Parliamentary Assembly (OSCE PA), and the Parliamentary Assembly of the Council of Europe (PACE).

This statement of preliminary findings and conclusions is delivered prior to the completion of the election process, including the tabulation and announcement of final results, the expiry of legal deadlines for hearing possible complaints and appeals, and instalment in office of elected officials. A conclusive assessment of the entire election will depend, in part, on the conduct of these remaining phases of the process.

The IEOM will comment on the cantonal elections in the Federation of BiH (FBiH) only to the extent that they had an impact on the presidential and parliamentary elections.

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#### PRELIMINARY CONCLUSIONS

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The 1 October general elections in BiH were the first elections since the Dayton Agreement to be fully administered by the BiH authorities and represented further improvement and progress in the consolidation of democracy and rule of law. The manner in which these elections were conducted was generally in line with international standards for democratic elections.

It is to be regretted that, due to constitutional ethnicity-based limitations to the right to stand for office, these elections were again in violation of Protocol no. 12 to the European Convention of Human Rights (ECHR) and of the commitments made to the Council of Europe, as well as article 7.3 of the OSCE 1990 Copenhagen Document.

In a transparent process, the Central Election Commission (CEC) registered almost all candidate lists that had been submitted. In total, 56 political subjects including political parties, coalitions, independent candidates and lists of independent candidates, representing a wide political spectrum, competed in these elections and provided voters with a broad choice.

A wide range of views was available to voters, especially through televised debates, the allocation of free airtime, and in the print media. The media met their legal obligations with regard to allocation of free airtime to election contestants. However, restrictive interpretation of legal provisions on the part of the broadcast media limited, in part, the news coverage of the campaign, as the broadcast media were reluctant to offer more informative news coverage.

The election campaign was calm, overall, but was marked by sharp nationalist rhetoric and occasional inflammatory statements from key election contestants. The last days of the campaign passed in a calm manner, with the exception of rising tensions among Croat parties in Mostar.

Save for the constitutional limitations mentioned above, the election legislation provides a sound basis for the conduct of democratic elections. The transition from an active to a passive system of voter registration was conducted in a generally smooth manner and appeared to be well accepted.

Legal requirements regarding gender balance in candidate lists were met and 37 percent of all candidates in the elections observed were women. Nevertheless, the role of women during the campaign was limited. In the CEC, one member out of seven was a woman and 30 percent of MEC chairpersons were female.

The CEC performed its duties in a transparent and efficient manner. Political subjects expressed general confidence in the professional work of the CEC and Municipal Election Commissions (MECs), although some expressed reservations over the appointment process of Polling Station Committees (PSCs). These claims have not been substantiated to date.

Some 94 percent of IEOM observation reports assessed the voting as “good” or “very good”, with overcrowding in 9 percent of cases, group voting in 33 percent, and some cases of procedural irregularities. During the count, however, 26 percent of observers assessed the process as “bad” or “very bad” and procedural irregularities were frequently noted. Measures should be taken to remedy such shortcomings, but there were no significant infringements of the OSCE 1990 Copenhagen Document.

The election day process could significantly benefit from more extensive training of polling station commissioners. However, the general impression was that the elections were held in a positive environment and there were many examples of polling station commissioners taking considerable trouble to enable voters to exercise their democratic rights.

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## Preliminary Findings

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### Background

The Central Election Commission of Bosnia and Herzegovina on 4 May 2006 called general elections for 1 October 2006. This announcement fell within the legally prescribed six month period, prior to the termination of previous mandates.

These general elections were the first after the 1992-95 war to be fully administered by the BiH authorities. The elections took place within a revised legislative framework. The latest round of election law amendments were enacted in April 2006. A total of 7,245 candidates from 36 parties and 8 coalitions and 12 independent candidates stood for election at all levels.<sup>1</sup>

The political landscape in BiH remains largely divided along ethnic lines, with other issues playing a less prominent role. Key contests occurred mainly among political parties that competed with one another in their own ethnic communities. Thus, the Alliance of Independent Social Democrats (SNSD), the Serb Democratic Party (SDS), the Party of

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<sup>1</sup> All figures given have been provided by the BiH CEC.

Democratic Progress (PDP), and other Serb parties competed for the Serb vote, while the Party of Democratic Action (SDA) and the Party for BiH (SBiH) competed for Bosniak votes. On the Croat side, a degree of fragmentation resulted recently from the breakaway of the new Croatian Democratic Union 1990 (HDZ 1990) from the Croatian Democratic Union of BiH (HDZ BiH). In contrast, some parties, including the Social Democratic Party (SDP), tried to present a more multi-ethnic profile.

## **Election System and Legal Framework**

The state of BiH is comprised of two entities: the FBiH and RS. In addition, there is one autonomous district (Brčko). Legislative authority, at the state level, is vested in a bi-cameral Parliamentary Assembly, composed of a directly elected House of Representatives (BiH HoR) and an indirectly elected House of Peoples.

All BiH voters were eligible to elect the 42 deputies comprising the BiH HoR. In addition, the same constituency elected a three-member State Presidency. The institution collectively exercises executive power at the state level.<sup>2</sup>

At the entity level, voters in the FBiH elected 98 deputies to the FBiH House of Representatives and the ten cantonal assemblies. In the RS, voters elected 83 deputies to the RS National Assembly as well as the RS President and two Vice-Presidents.<sup>3</sup> The IEOM has only commented on the FBiH cantonal elections to the extent that they impacted on the presidential and parliamentary elections.

The electoral framework in BiH remains complex, reflecting the unique constitutional arrangements in the country.<sup>4</sup> The 2001 Election Law of BiH forms the basis of the legislative framework and was most recently amended in April 2006. The amendments introduced substantive changes, including a new passive voter registration system and the abolition of the Election Complaints and Appeals Council. The election law is further supplemented by detailed CEC regulations and other pertinent laws. Overall, the election legislation provides a sound basis for a democratic election process, save for the constitutional limitations mentioned above.

As previously noted in OSCE/ODIHR reports<sup>5</sup> and in opinions adopted by the Venice Commission<sup>6</sup>, the legal framework continues to enshrine an ethnicity-based restriction to suffrage and citizens' ability to stand for office. Citizens who do not identify themselves as one of the three "constituent peoples", Bosniak, Croat and Serb, are effectively barred from standing for the State and RS presidencies. As well, voters registered in FBiH are limited in their choice of presidential candidate to either a Bosniak or a Croat, and RS voters can only vote for a Serb presidency member. Such measures are discriminatory and run counter to the Copenhagen Commitments and to Protocol no. 12 to the ECHR. They are also in violation of commitments made to the Council of Europe.<sup>7</sup>

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<sup>2</sup> One Serb member was elected in the RS, one Bosniak and one Croat member were elected in the FBiH.

<sup>3</sup> Voters in Brčko could opt to vote as either FBiH or RS voters.

<sup>4</sup> The BiH Constitution is an annex to the 1995 *General Framework Agreement for Peace* (Dayton Agreement). It vests the international community and the High Representative, in particular, with considerable powers. However, the present High Representative has not used his prerogative to impose decisions and remove officials, in accordance with the Bonn Powers.

<sup>5</sup> OSCE/ODIHR EOM Final Report on General Elections in Bosnia and Herzegovina, 5 October 2002, For example, [http://www.osce.org/documents/odihhr/2003/01/1188\\_en.pdf](http://www.osce.org/documents/odihhr/2003/01/1188_en.pdf).

<sup>6</sup> See, in particular, the opinion on the constitutional situation in BiH and the power of the High Representative of 11 March 2005 (CDL-AD(2005)004).

<sup>7</sup> See Accession Opinion 234 (2002) and Resolution 1513 (2006).

## **Election Administration**

The 1 October general elections were administered by a three-tiered election administration: the Central Election Commission (CEC), 142 Municipal Election Commissions (MECs), and 4,299 Polling Station Committees (PSCs) with more than 15,000 PSC members. The CEC and the MECs are appointed for five-year terms, by the parliament and municipal authorities, respectively. PSCs are appointed for each election by the MECs. The seven-member CEC is ethnically balanced and its chairperson rotates every 15 months amongst the members. Until last year, the CEC included three international members. These posts have now been filled by one additional member from each of the 'constituent peoples'. As a result, these elections will be the first to be exclusively administered by the BiH authorities.

Generally, the CEC functioned efficiently in elaborating various by-laws necessary for the uniform implementation of legal provisions in good time. Important decisions were mainly taken by consensus. The CEC also enjoyed a general confidence from political parties.

MECs were well organized, experienced and prepared for the elections. Most MECs thoroughly and responsibly fulfilled their legal obligation to train the PSCs in their municipalities. However, neither a manual nor other material necessary for ensuring uniform conduct on election day was provided by the CEC due to insufficient financial resources. This led to an unsystematic training programme for PSCs. The lack of an officially approved consolidated text of the election law was an additional difficulty for the election administration.

In line with legal provisions, the CEC elaborated a lottery for the appointment of PSCs, which dispensed with previous multiethnic composition requirements. However, a technical error in the initial lottery led to the overrepresentation of certain political subjects. A second lottery was ordered by the CEC, and PSCs were subsequently formed within the legal time limits. Some MECs expressed concern over the fact that a substantial number of PSC members had no previous experience, and this might have influenced their performance on election day.

Some smaller parties did not nominate enough members to fill all allocated PSC posts. This obliged relevant MECs to fill the extra places with voters having previous election experience and resident in that PSC area. Such appointments, as with certain chairperson nominations, became the subject of complaints made to MECs. These were on the whole resolved without controversy. Many parties expressed concern over this process and some claimed that other parties were trading PSC places to stack certain commissions in their favour. Such claims could not be substantiated.

Special categories of voters (absentee, mobile, tendered ballots, out-of-country) required the organization of specialized polling stations and a separate count at a Main Counting Centre in Sarajevo. While meticulously regulated by the CEC to ensure transparent and accountable counting procedures, the work of the Main Counting Centre is not yet completed and may last for more than a week, thus delaying the final results of the election. This may result in differences between the preliminary and final allocation in seats, with a possible impact on public confidence.

## **Voters Registration**

The transition from an active to a passive system of voter registration was conducted in a generally smooth manner and appeared to be well accepted. The Central Voters Register (CVR), which provided the data for voter lists, closed on 17 August. As of 15 September, the overall number of registered voters increased by more than 400,000 to 2,755,207, while the number of absentee voters fell almost five-fold.

By official estimates, a small number of voters were not included in the CVR as a result of their non-registration with the CIPS (Citizens Identification Protection System) database, upon which the CVR is based. Acting inclusively, the CEC decided to include all voters who had applied to CIPS between 17 August and 15 September in supplements to the CVR excerpts, which represent the voter lists. These were provided to PSCs two days before election day. Voters who applied after 15 September were allowed to vote by tendered ballot, based on temporary IDs issued by the relevant CIPS offices.

Displaced persons (DPs) had to decide before 18 July whether they would exercise their legal right to vote in their pre-war (1991) municipality or in their current place of residence. Voters who had lost their DP status between this day and the closing of the CVR on 17 August were allowed by CEC decision to retain their special rights for the purpose of this election. Such a decision was commendable in that it sought to be inclusive and was reached after a meticulous examination and in accordance with CEC regulations; the decision affected some 4,000 voters.

## **Candidate Registration**

The certification process was completed within the legally prescribed deadlines. Following the complaints and appeals process, a total of 56 political subjects was certified to stand in the elections at all levels. Among them, a total of 36 parties, 8 coalitions, and 12 independent candidates competed at state and entity level.<sup>8</sup> A total of 7,245 candidates were certified to run in the elections on 773 separate candidate lists for all elections or 527 candidate lists, excluding the cantonal elections. The order on the ballots was determined by a lottery and no complaints were expressed in this regard.

## **Campaign Environment**

Although campaigning got underway some months before the election, it picked up steadily after the official start of the campaign on 1 September. The intensity of campaign activities varied across the country. Activities included rallies, smaller-scale public meetings, door-to-door campaigning, billboard posters and extensive media use. Isolated cases of campaign posters on public buildings were observed.

The inability to pass constitutional changes in April 2006 had an impact on parties' positions during the election and was used by some domestic political forces during the electoral campaign. While certain parties attempted to raise the profile of issues of the economy, education and social welfare, key questions of the constitutional structure prevailed and much of the campaign was dominated by nationalist rhetoric. Key Bosniak politicians advocated the further integration of BiH as a unitary state without entities. Some Serb politicians repeatedly raised the option of an independence referendum for RS. A link was sometimes made between the status of the RS and ongoing talks on Kosovo. The High Representative

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<sup>8</sup> These figures were provided by the CEC.

publicly warned Mr. Dodik, head of the SNSD, on 18 September that steps would be taken against him if such divisive language continued. In addition, some Croat politicians continued to raise the possibility of a third Croat entity.

The SDP's decision to put forward only a Croat candidate in the FBiH for the state presidency proved controversial. Croat parties objected that, as the SDP's support base had traditionally been mainly among Bosniak voters, the Croat representative might be elected mainly by Bosniaks.

Isolated instances of inflammatory language directed against other ethnic groups were noted at party rallies of the SDA and SDP in Brčko and of the Democratic Movement of Srpska in Pale. The campaign atmosphere was also influenced by ongoing discussions of war crimes from the 1992-1995 conflict.

The signing of a special cooperation agreement between the RS and Serbia in Banja Luka five days before the election was considered by many to be empty politicking to attract voters, but invited comment both within and outside BiH as to its potentially destabilizing effects on BiH and the region.

In the week before the election, five candidates for the BiH presidency announced their withdrawal from the race. This decision had no legal consequence and officially they remained candidates.

Political parties expressed few complaints regarding the campaign. They were generally able to conduct their campaign activities without hindrance. Numerous instances of defaced or torn down billboard posters were observed. Some opposition parties made general allegations of abuses of administrative resources.

Political parties expressed concerns about media coverage, although no parties complained of not receiving their legally allocated free airtime. Most parties expressed a general confidence in the CEC, although several had fears that certain PSCs might be biased, especially in remote areas. They also frequently expressed confidence that the new passive voter registration system had improved the quality of voter lists.

### **Participation of Women and National Minorities**

While there have been improvements to the legal and institutional framework with the adoption of the Law on Gender Equality in 2003, women in BiH remain underrepresented in political and public life and implementation of this law has been limited so far. The Election Law makes no provision for gender representation in the election administration. When the Election Law was amended in early 2006, intensive lobbying by the State Gender Agency for inclusion of such provisions was not successful. Nevertheless, women are involved at all levels of the election administration. Of seven CEC members, one is a woman and 30 percent of MEC chairpersons are female; some 30 MECs were all male while only two were all female.

Legal provisions regarding gender balance in candidate lists were respected and 37 percent of all candidates for the electoral races observed were women. The Election Law requires that every candidate list includes at least one-third of the minority gender, equally spaced on the list. 67 women and 460 men topped candidate lists. Participation of female candidates in the election campaign was very limited.

17 national minorities are legally recognised in BiH, but most of these are small with Roma being the only numerically significant minority population. In the absence of a new census since 1991 and as a consequence of wartime displacements, the size of the Roma minority is unclear. Estimates range from 30,000 to 100,000. During the election, no political parties specifically represented national minority interests in the country, although at least one party included Roma candidates in their lists.

## Media

BiH has a pluralistic media environment that includes both public and private broadcasters and a variety of print media. Respect for legal provisions regarding free airtime on public broadcasters and regular televised debates allowed candidates to convey their messages to the electorate. In general, voters were exposed to a broad range of views, providing the opportunity to make informed choices. However, the campaign in the media was dominated by rhetoric between parties rather than focused on substantive issues.

News coverage of the campaign suffered from a restrictive interpretation of legal provisions. This may have led to media's confusion regarding the differentiation between providing information about candidates and campaigning on their behalf; broadcasters apparently maintained that if a candidate was to be interviewed during the daily news coverage, then all candidates should be given airtime to fulfil the legal requirement for equal conditions. As a result, broadcasters seemed reluctant to offer lively news coverage of the campaign.

The majority of the media monitored showed limited interest in the electoral campaign.<sup>9</sup> Instead, they devoted a significant portion of their prime time news coverage to the activities of the authorities, outside of the campaign context. Media monitoring results showed that in the four weeks preceding the election, the state-level public broadcaster BHT devoted 25 percent of its political and election prime time news coverage to BiH Council of Ministers activities, which were reported in an exclusively positive or neutral tone. The entity-level FBiH and RS governments received the next highest coverage (16 and 21 percent, respectively), which was primarily positive or neutral. Regarding political parties and coalitions, most coverage was devoted to the SNSD at 7 percent and the SDA at 5 percent. While 64 percent of SDA's coverage was positive and 36 percent was neutral in tone, only 20 percent of SNSD's coverage was assessed as positive and 37 percent as negative.

There were discernable differences in news coverage between the two public entity broadcasters, whose coverage of political subjects appeared to have been based along ethnic lines. The RS entity public broadcaster, RTRS, favoured incumbent political subjects in the RS and used 62 percent of its political and election prime time news coverage to focus on activities of the RS government (44 percent), the RS president (10 percent), and the SNSD (8 percent). This coverage was predominantly positive or neutral in tone. By comparison, the FBiH entity public broadcaster, FTV, favoured the SDA, devoting 15 percent of its coverage (mainly neutral and positive) to the party. Its prime time news political and election coverage was primarily focused on activities of the FBiH government (28 percent), which were reported mainly in a positive or neutral tone.

Private broadcasters monitored exhibited similar patterns of low interest in the electoral campaign during their news coverage. TV Pink BiH devoted 30 percent of its political and election prime time news coverage to the RS government (primarily positive or neutral). The second most-featured political subject was the SNSD (25 percent, mainly positive coverage).

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<sup>9</sup> Television: Publicly-funded *BHT*, *FTV* and *RTRS*, Private *OBN*, *Pink TV BiH* and *Mreza Plus*. Newspapers: *Dnevni Avaz*, *Oslobodjenje*, *Nezavisne Novine*, *Dnevni List* and *Glas Srpske*

By comparison, the Mreza Plus private network allocated the largest portion of its political and election prime time news coverage to the activities of BiH Council of Ministers, the entity-level FBiH government and the SDA, which was mainly positive and neutral in tone. In contrast, SNSD received primarily negative or neutral coverage. The third monitored private-owned broadcaster OBN gave less coverage to the activities of the authorities and devoted the largest portion of its election and political news coverage to NSRzB.

The print media provided lively coverage of the election campaign and a plurality of views, but invariably supported specific political parties and coalitions. As such, voters could form an objective view of the campaign only if they read several publications.

The prime time news coverage by regional broadcasters was also shaped along ethnic lines. In Tuzla, for example, the local broadcaster, TV Tuzla, provided clear support to the SDP by devoting as much as 26 percent of overwhelmingly positive or neutral coverage to the party. In comparison, the Mostar-based, HTV Mostar, was slightly inclined in favour of HDZ. The third monitored regional broadcaster, ATV (based in Banja Luka), provided most of its prime time news coverage to the activities of the RS government.

### **Complaints and Appeals**

Prior to the deployment of the EOM and during the certification of candidates, the SBiH nominated a Bosniak to stand as a candidate in the Republika Srpska (RS) for the BiH presidency. This application was rejected by the CEC on the above mentioned grounds, which restrict candidacy on the basis of ethnicity. The decision was upheld by the Appellate Division of the BiH State Court and has been appealed to the Constitutional Court, as the final instance. The SBiH has publicly stated its intention to appeal to the ECHR on the matter.

During the course of the election process observed, there were few formal complaints made to MECs. In most cases, election disputes were settled informally between political subjects, without lodging of formal complaints. The CEC considered 20 appeals on MEC decisions, mostly concerning formation of PSCs and their appointment and rejected the majority of them. Three complaints filed with the CEC alleged use of inflammatory language during the campaign. Although all of them were formally rejected, the CEC initiated a procedure *ex officio* in one of the cases; it established that a song used during campaigning by the Serb Radical Party, “Dr. Vojislav Šešelj” could incite violence or hatred through its use of certain nationalist slogans. The CEC fined the party the maximum amount prescribed.

There was also a complaint to the CEC alleging abuse of public resources during the campaign by an incumbent candidate. It is of concern that this complaint was dismissed by a letter signed by the CEC Chairperson, without its consideration during a CEC session and without a collegiate decision on the matter.

Three CEC decisions<sup>10</sup> were appealed to and subsequently upheld by the Appellate Division of the BiH Court. The Court adjudicated the appeals with some delay vis-à-vis the legal requirements, but failed to provide any justifiable reasons for these delays.

The Communications Regulatory Agency (CRA), which is tasked to deal with broadcast media violations during the elections, reported receiving 10 complaints regarding the conduct of the media. These complaints mainly alleged unfair treatment of political subjects. However, the CRA decided to deal with them only after the elections. An early decision by

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<sup>10</sup> One appeal challenged the rejection of a request to establish a polling station, and two other appeals questioned the rejection of nominees to PSCs on the grounds of missed deadlines.

the CRA may have clarified certain elements of the ‘equal treatment’ provision, an issue that was cited by broadcasters as a reason not to engage in certain types of election coverage.

There is no codified right under the current legislation to a public hearing on complaints and appeals. Although public hearings may be granted by adjudicating authorities at their discretion, this failed to happen in practice.

### **Domestic Observers**

Domestic observation was fragmented, and the scope and methodologies of the groups were highly diverse. 29 domestic non-government organizations (NGOs) were accredited to observe the elections, with a total of 4,136 domestic observers, not nominated by political parties. The NGO network OKO coordinated activities of seven domestic NGOs in conducting a nationwide election observation effort. There were also almost 30,000 political party observers registered by MECs for election day.

### **Election Day**

On election day, voter turnout was reported by the CEC as 54.48 percent, as officially reported.

The opening of polling stations was assessed as “good” or “very good” by IEOM observers in 92 percent of cases. All polling stations opened within 30 minutes of the legal deadline. However, in 6 percent of cases observed, STOs reported that those present did not have a clear view of the preparations for opening, which may have influenced their overall assessment.

Voting during election day proceeded smoothly, although overcrowding and group voting were noted in many places by observers. In 3 percent of polling stations, ballot boxes were not properly sealed. Procedural problems were observed by STOs, especially voters not receiving a proper explanation as to how to fill in ballots, voters not always marking their ballots in secrecy, and signatures not being checked against ID documents.

On a positive note, there were no observations by STOs of multiple voting or carousel voting. However, it was noted that in 55 percent of polling stations observed, voters were turned away due to either not being in the voter lists where they are registered or for being at the wrong polling station. PSCs generally acted helpfully, assisting voters in trying to locate their correct polling stations. STOs overall assessment of the voting process was noted as “good” or “very good” in 94 percent of cases. However, there were some instances observed of polling station commissioners or party observers trying to influence voters’ choice.

The process deteriorated somewhat during the course of the counting and observers assessed PSCs understanding of procedures as “bad” or “very bad” in 26 percent of cases observed. In 39 percent of cases, PSCs had difficulty in completing the results protocol and in 22 percent of cases, the results did not reconcile. In addition, the results poster was not posted in 34 percent of polling stations observed and in 44 percent of cases, summary results forms were not made available to observers. Unauthorized people either directing or interfering in the count process were noted in 14 percent of polling stations observed at closing. PSC members commented that many of the problems were as a result of poor training prior to the election.

More seriously, two singular cases of deliberate falsification were reported by STOs. In one case, ballot box stuffing was noted in Livno and in Zvornik STOs observed one polling station in which ballots were being marked during the count by a political party observer.

Based on initial observation, tabulation at MEC level was noted as “good” or “very good” 92 percent of cases. Of note, no MEC was assessed as “very bad”. MECs generally had a good understanding of tabulation procedures and the organization was considered good by all STOs observing. Due to the lack of clear instructions from the CEC, a number of MECs decided to start the tabulation only upon receipt of all materials from PSCs.

The campaign silence period was breached by some parties. Allegations are being investigated by the CEC.

*This statement is also available in the official languages of BiH.  
However, the English version remains the only official document.*

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## MISSION INFORMATION & ACKNOWLEDGEMENTS

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The OSCE/ODIHR Election Observation Mission opened in Sarajevo on 25 August with 14 experts and 17 long-term observers deployed in the capital and eight regional centres. On election day, 364 short-term observers were deployed in an International Election Observation Mission (IEOM), including 46 parliamentarians from the OSCE Parliamentary Assembly and 19 from the Parliamentary Assembly of the Council of Europe (PACE). In total, there were observers from 43 OSCE participating States. The IEOM observed the polling and vote count in over 1,600 polling stations throughout the country and in 61 MECs after polling stations closed, to observe the tabulation of results.

Mr. David Heath, Member of the UK Parliament and of the OSCE Parliamentary Assembly was appointed by OSCE Chairman-in-Office as Special Coordinator to lead the short term OSCE observation mission. Lord Russell-Johnston, former President and current member of the PACE, led the Delegation of the PACE. Ambassador Lubomir Kopaj headed the OSCE/ODIHR Election Observation Mission.

The IEOM wishes to thank the authorities of BiH for the invitation to observe the elections, the Central Election Commission for providing accreditation documents, the Ministry of Foreign Affairs and other state and local authorities for their assistance and cooperation. The IEOM also wishes to express appreciation to the OSCE Mission to BiH for their support throughout the duration of the mission and the Embassies of OSCE participating States in Sarajevo for their support.

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