



Report of the OSCE PA Special Representative on Artificial Intelligence Federica ONORI for the 25th OSCE PA Winter Meeting

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It is an honour to report on my activities as OSCE Parliamentary Assembly Special Representative on Artificial Intelligence (SR on AI), following my appointment in September 2025. Artificial intelligence is rapidly reshaping the political, economic, and security environment across the OSCE area. In this context, parliamentary engagement, democratic oversight, and a human-centred approach to emerging technologies are more important than ever.

This report provides an overview of activities undertaken to date, as well as initial reflections on priorities and directions for future work.

Mandate and Objectives

In line with my mandate, my work as Special Representative on Artificial Intelligence aims to:

- Examine the implications of artificial intelligence for security, human rights and governance in the OSCE region.
- Promote parliamentary dialogue on AI governance, ethics and regulation.
- Liaise with relevant stakeholders on AI policy development and implementation.
- Monitor AI-related developments and their impact on democratic institutions.
- Advise the President on AI-related challenges and opportunities for the OSCE PA.

Overview of Activities

Since my appointment as OSCE PA Special Representative on Artificial Intelligence, I have undertaken a range of activities aimed at establishing the foundations for structured parliamentary engagement on AI across the OSCE area.

During **October–November 2025**, I participated in internal **OSCE PA coordination meetings**, which provided an important opportunity to introduce the scope of the SR on AI mandate, exchange views with colleagues, and identify areas where artificial intelligence intersects with the Assembly's ongoing work across all three OSCE dimensions. These discussions helped to clarify expectations regarding the role of the Special Representative and to ensure coherence with existing OSCE PA priorities and activities.

In parallel, I engaged with a range of **OSCE executive structures and institutions**, including the **Conflict Prevention Centre**, the **Transnational Threats Department**, the **Representative on Freedom of the Media**, the **External Co-operation Section**, and the **Office of the Co-ordinator of OSCE Economic and Environmental Activities**, as well as with representatives of the Swiss Chairpersonship. These exchanges provided a clearer understanding of how artificial intelligence is already being integrated across OSCE programmes and operational activities, albeit in a decentralised manner.

Discussions confirmed that AI is increasingly used as an **enabling tool** in areas such as **economic governance, anti-corruption efforts, counter-terrorism and law-enforcement support, early warning**

and situational awareness, media freedom, and energy- and climate-related data analysis. At the same time, interlocutors consistently underlined the importance of maintaining **human-in-the-loop approaches** and ensuring that the deployment of AI remains fully aligned with existing **human rights commitments, democratic oversight, and the rule of law.**

These exchanges also helped to identify where **parliamentary dialogue, awareness-raising, and political oversight** could add value — particularly by translating institutional expertise into parliamentary understanding and by connecting discussions across OSCE dimensions — without duplicating the technical or operational work of OSCE executive structures.

I have also contributed to **inter-parliamentary discussions at the international level**, notably through engagements with the **Inter-Parliamentary Union (IPU)** and the **Parliamentary Assembly of the Council of Europe (PACE)**. These interventions focused on the broader implications of artificial intelligence for democratic governance, human rights, and societal resilience, including in specific contexts such as health-related misinformation. The exchanges underlined the shared challenges faced by parliaments across regions and the importance of sustained cooperation and knowledge-sharing among parliamentary assemblies.

As part of my mandate, I issued a **public statement addressing AI-enabled abuse**, with particular emphasis on the disproportionate impact of certain AI applications on **women and children**. The statement highlighted risks linked to automated exploitation, non-consensual content, and online harm, while stressing the responsibility of policymakers to ensure that technological development does not undermine fundamental rights or exacerbate existing inequalities.

Finally, I have maintained an **ongoing dialogue with academics and experts across the OSCE area**, drawing on interdisciplinary perspectives from fields such as AI ethics, law, security studies, and digital policy. These exchanges have been instrumental in grounding parliamentary discussions in evidence-based analysis and in ensuring that emerging policy debates remain informed by the latest research and practical experience.

Concluding Remarks

As artificial intelligence continues to **evolve at a rapid pace**, keeping track of new developments, applications, and associated risks remains a constant challenge. Ensuring that these developments are **systematically brought to the attention of parliamentarians** across the OSCE area is therefore an essential and ongoing task. In this context, my work as Special Representative on Artificial Intelligence will continue to focus on **monitoring emerging trends, fostering dialogue, and supporting informed parliamentary engagement** in line with the mandate entrusted to me.

I intend to **continue carrying out this mandate actively**, in close coordination with OSCE institutions, partner parliamentary assemblies, academic experts, and other relevant stakeholders. I also warmly **invite Members and Delegations of the Assembly to engage actively**, share perspectives, and identify areas where my work as Special Representative can be of particular relevance or added value to their parliamentary priorities. This exchange will be crucial in shaping future activities and ensuring that the OSCE PA remains responsive and well equipped to address the opportunities and challenges posed by artificial intelligence.